



Tigard City Council, City Center Development Agency and Local Contract Review Board Meeting Minutes

Date:

August 8, 2006

Time:

6:30 p.m.

Place:

Tigard City Hall, 13125 SW Hall Boulevard

Tigard, Oregon

Attending:

Mayor Craig Dirksen Presiding

Councilor Sally Harding Councilor Nick Wilson Councilor Tom Woodruff

	•	
А	bsent:	
/ 1	DOCILL	

Councilor Sydney Sherwood

Agenda Item	Discussion & Comments	Action Items (follow up)
Study Session	The City Council Study Session was called to order at	
	6:30 p.m. by Mayor Dirksen.	
Study Session –	Oregon Business – Tour Host Proposal – September	
Administrative	2007 – Showcase Business Community	
Items	A ideal Circ Mr. No. 1 1 1	A
	Assistant City Manager Newton reviewed the	Assistant City Manager
	information distributed to the City Council. The	Newton will contact the Chamber of Commerce to
	Oregon Business Road Tour will occur next year about the time of the City's "birthday." This is an	determine if they are
	opportunity for community's to showcase different	interested in partnering or
	aspects. Staff would put together a proposal and	taking the lead in the Oregon
	work on the event if selected. Due date for a	Business Tour to be held in
	proposal is September 8, 2006.	September 2007.
	Mayor Dirksen noted that during the League of	
	Oregon Cities conference, the City of Tigard	
	Downtown is one of the featured tour sites. Interim	
	Community Development Director Coffee noted this	
	is a four-hour event. Senior Planner Nachbar is	
	coordinating this event.	
	The Owner Parison Deed Town 111 has its it	
	The Oregon Business Road Tour would be a citywide event and could include the industrial areas and	
	Washington Square. Councilor Wilson said several	
	businesses in the City of Tigard could also be	
	featured. Mayor Dirksen suggested asking the	
	Chamber of Commerce and Tigard businesses to	
	partner on this or take the lead. Mayor Dirksen noted	
	activities such as this are important, especially as	
	Tigard tries to draw the attention of developers for	
	the Downtown.	

Agenda Item	Discussion & Comments	Action Items (follow up)
	➤ Oregon Consensus Program — Bull Mountain Convening Assessment Assistant City Manager Newton reviewed an e-mail distributed to the City Council.	Assistant City Manager Newton will respond and thank the Oregon Consensus Program for the report.
	➤ Fifth Tuesday Scheduled for August 29, 2006, 7-9 p.m. at the Water Building. Stacie Yost is unavailable to facilitate; staff checking with another facilitator. Deputy Recorder Carol Krager will take notes of the meeting.	Staff has contacted Basil Christopher to determine if he would be available to facilitate.
	➤ City Council received information for Agenda Item No. 7 regarding commercial signage at the Library. (This was the same information that was sent in last Friday's City Council newsletter envelope.)	
Study Session Entryway Signs	Public Works Director Koellermeier reviewed progress. He distributed a photo of the Tigard Triangle Entryway sign with the new City of Tigard logo. Now that the Code Amendment has been approved by the City Council, it is possible to construct an entryway sign. Public Works Director Koellermeier has been soliciting landscape architects and noted that Councilor Wilson has assisted by identifying several firms capable of working on this type of project. Landscape architects are extremely busy and Public Works Director Koellermeier said two had agreed to prepare a proposal for entryway signs by the end of this week. Then, specific sites can be identified more definitively and the City staff can proceed with land acquisition and begin constructing the signs. In response to Councilor Woodruff, Public Works Director Koellermeier estimated that construction of sign(s) could begin within approximately three months unless there are issues with right-of-way acquisition. There was discussion about materials to be used in the sign construction with Mayor Dirksen noting the need to be flexible and to keep the costs reasonable. Public Works Director Koellermeier said \$50,000 had been budgeted for entryway signs this year. In response to Councilor Harding, Public Works Director Koellermeier said the logo on the Tigard Triangle sign is made of plastic and is sealed with a clear plastic. The new logo was placed on top of the old logo. Mayor Dirksen suggested more signage into the Tigard Triangle area be constructed when	Staff will update City Council at the end of October or early November on the status of entryway sign construction.

Agenda Item	Discussion & Comments	Action Items (follow up)
	opportunities arise; i.e., the entrance from Hall to Dartmouth Street, the entrance at Pacific Highway and Dartmouth, and Pacific Highway and 72 nd Avenue.	
Executive Session	Mayor Dirksen announced read the announcement for an Executive Session. The Tigard City Council went into Executive Session at 6:37 p.m. to consult with legal counsel regarding litigation likely to be filed under ORS 192.660(2)(h). Executive Session concluded at 7:22 p.m.	
City Center Development Agency (CCDA) Meeting	Chair Dirksen called the City Center Development Agency meeting to order at 7:30 p.m. City Center Development Agency Board Members Present: Chair Dirksen; Directors Harding, Wilson, and Woodruff	
CCDA – Consider Adoption of the Tigard Downtown Implementation Strategy	Senior Planner Nachbar presented the staff report. Minor changes to the Downtown Implementation Strategy were made. Senior Planner Nachbar said the document is intended to prioritize policy and actions for the downtown. The current version was presented at the June 24, 2006, workshop. The document has been endorsed and recommended for adoption by the City Center Advisory Commission at its June 14 meeting. The Strategy provides policy actions and a three-year action plan and a one-year work program. The work program contains specific projects and actions that the staff will take to carry out the Downtown Plan. CCDA adoption of the Strategy will set activities in motion. Some of the key projects for the year include developing a program for land assembly, marketing of the downtown, developing land use and design guidelines, preparing a Master Plan for Fanno Creek park and the public, determination of the feasibility of the Urban Creek Corridor, and refining the traffic circulation plan for the downtown. At the same time as work is being done on the above strategic planning projects, staff will be talking with property owners to build consensus on the overall strategy for the downtown. Chair Dirksen advised that the City Council, acting as the	Motion by Director Woodruff, seconded by Director Wilson, to adopt CCDA Resolution No. 06-01. The motion was approved by a unanimous vote of City Center Development Agency members present. Chair Dirksen Yes Director Harding Yes Director Wilson Yes Director Woodruff Yes
	City Center Development Agency, has previously reviewed the Strategy and took part in earlier discussions. This is something the City Center Development Agency	

Agenda Item	Discussion & Comments	Action Items (follow up)
	has been reviewing for a considerable amount of time; tonight the Strategy is before the City Center Development Agency in its final form for approval.	(czcw up)
	Director Wilson commented that in every endeavor that is as complex as this one is, there will be slightly different visions on how to approach a project such as this. Given the recent public issues regarding some of the conflicts experienced, Director Wilson pointed out that the issues were not with the substance of the program so much as it was management style. Director Wilson said he thought this was a good plan and that he hoped it is successful.	
	Director Woodruff said it was great to see the substantive issues identified in the Plan. Previously, discussions have been in generalities; this Plan fleshes out some of the specific tasks and projects that can be done in the next one to three years. The Plan gives specificity and illustrations about what the Downtown could look like if everything comes to fruition. He urged people to view the Plan on the City's website.	
	Councilor Harding concurred with comments already made. She said that the Community Development staff did a good job putting the document together. She encouraged the public to take a look at the Plan on the website to see how this will take shape. She also referred to previous public discussions regarding the Plan.	
	Mayor Dirksen noted the Plan was posted online as part of the packet information for tonight's meeting. After adoption, the Plan will be posted on the City's website where it can be easily found. Assistant City Manager Newton said a few hard copies would be available for people who do not have access to the Internet and suggested they call and request a copy.	
	Council considered CCDA Resolution No. 06-01:	
	A RESOLUTION ADOPTING THE TIGARD DOWNTOWN IMPLEMENTATION STRATEGY AS THE DOCUMENT TO GUIDE POLICIES AND ACTIONS FOR REDEVELOPMENT OF THE DOWNTOWN	
Adjournment of CCDA Meeting	Meeting adjourned at 7:36 p.m.	Motion by Director Harding, seconded by Director Wilson, to adjourn the meeting.
		The motion was approved by a unanimous vote of City

Agenda Item	Discussion & Comments	Action Items (follow up)
		Center Development Agency members present.
		Chair Dirksen Yes Director Harding Yes Director Wilson Yes Director Woodruff Yes
City Council Business Meeting	1.1 Mayor Dirksen called the City Council and the Local Contract Review Board to Order at 7:37 p.m.	
	1.2 Council Present: Mayor Dirksen, Councilors Harding, Wilson, and Woodruff.	
	1.3 Pledge of Allegiance	
	1.4 Council Communications & Liaison Reports	
	Councilor Harding reported that there was a Washington County Coordinating Committee Meeting on August 7, 2006. The County is discussing a Traffic Impact Fee. The City of Sherwood indicated the County was interested in possibly having their own Traffic Impact Fee in a different format. Several computation methods have been discussed. A gas tax has also been under consideration. The Corporate Business Alliance had a fairly successful trip to Washington DC as had, in the past, County Chair Brian and County Commissioner Rogers. The WCCC is discussing a two-day trip to Washington to DC as well as partnering with local businesses to lobby for transportation funds. JPACT will be meeting on Thursday, August 10.	
	Mayor Dirksen advised that last week he attended an activity called "Envision Oregon" in downtown Portland. This workshop was hosted by a large group of organizations, which included the Oregon Homebuilders Association and 1000 Friends of Oregon. The workshop was put on for the benefit of the Governor's Task Force on Land Use. Mayor Dirksen noted that Steve Clark from Tigard and Lake Oswego Mayor Judie Hammerstad serve on	
	this Task Force. Similar workshops are being hosted around the State of Oregon during this summer to gather input for the Task Force to use as they consider and make recommendations to the Governor and Legislature on land use, planning, and potential changes. This was a very "hands on" workshop whereby a lot of information, attitudes	

Agenda Item	Discussion & Comments	Action Items (follow up)
	and views were gathered for use by the Task Force.	
	1.5 Call to Council and Staff for Non-Agenda Items: None	
2. Citizen Communications	- Mark Padgett, 12974 SW Princeton Lane, Tigard, OR 97223, offered congratulations to the Mayor on his "imminent reelection." Mr. Padgett said he wanted to mention an issue that has come to the forefront because of what is now occurring in the unincorporated area. He said that both he and Councilor Wilson are former members of the City Planning Commission. The Planning Commission is mandated by State law, but the membership and makeup of the Planning Commission is under the purview of the City Council. Mr. Padgett noted that current Planning Commission members can include up to two people who do not live inside the City of Tigard. Mr. Padgett said the theory behind this was to have people who live within the "area of interest" be able to have some say in how planning is coordinated since that area would likely come into the City of Tigard; however, this is probably no longer the case. In general, this means that there could be people on the Planning Commission who do not own property within the City and are not City residents, sitting in on quasijudicial hearings, making what is, in effect, law for the City of Tigard. Mr. Padgett said these land use decisions go into the Code and include Comprehensive Plan Amendments, which become part of the City Code. He said he does not think he is the only one who now feels uncomfortable with having people from outside the City who will either be in another City or remain in an unincorporated area making law for the citizens of Tigard at a municipal level. Mr. Padgett suggested the City Council change the Planning Commission membership policy and limit membership to property owners and/or residents of the City of Tigard. He said the Council might want to "grandfather" in the people who are now serving on the Planning Commission. Mr. Padgett said he did not feel "too badly" about cityowned property possibly ending inside the new City, because this property will require their City services without "us" contributing to their tax base. "So, let them see how it feels for a ch	Assistant City Manager Newton advised staff would review the wording with regard to Planning Commission membership and report back to City Council within the next two weeks.

Agenda Item	Discussion & Comments	Action Items (follow up)
	Mayor Dirksen said he thought Mr. Padgett's point regarding Planning Commission membership was well taken. Councilor Wilson noted he wrote a letter recently to Representative Krummel and pointed out that Tigard has always had members from Bull Mountain on our Boards and Committees. He said he agreed with Mr. Padgett that it is inappropriate to have people from another City serving on our Planning Commission.	
	Mr. Padgett noted he was especially concerned because the Planning Commission makes laws. Councilor Wilson said there has been a "sea change" in the Urban Services Agreement and a shift in 20 years of policy and it is time for us to catch up.	
	- Gretchen Buehner, 13249 SW 136th Place, Tigard, Oregon, added to Mr. Padgett's comments that there are business and property owners within the City of Tigard who are not residents. She said that it was common for cities to allow people who own property who are not residents to serve on the Planning Commission.	
	Ms. Buehner raised an issue regarding the Planning Commission. She noted that on tonight's Consent Agenda alternate Jeremy Vermilyea will be appointed to the Planning Commission. Mr. Vermilyea is the last alternate and it is likely the City will be losing one or two additional Commissioners by the end of the year. She recommended City Council direct staff to immediately begin looking for replacements. She added that it would be a good idea to name a couple of alternates so they can "get up to speed" before they are appointed. Mayor Dirksen said he has already started talking to the City's Volunteer Coordinator to publish an advertisement for applicants. Ms. Buehner suggested that membership be focused more on those who are "professionals" in the business. She noted the	
	who are "professionals" in the business. She noted the current public members are great members, but there is a need for members who have expertise in planning, legal, or architecture. Mayor Dirksen said he thought the Charter stipulates some requirements for membership and that the City Council would follow those guidelines.	
	In response to a comment from Councilor Woodruff, Ms. Buehner said she would like to discuss how to retain Planning Commission members in a "different environment."	

Agenda Item	Discussion & Comments	Action Items (follow up)
	- David Mielke, 600 Hidden Ridge, Irving, TX 75038, National Municipal Affairs Manager with Verizon introduced himself and Mr. Richard Stuart, Associate General Counsel for Verizon. Mr. Mielke said they would like to provide public testimony on Agenda Item 5 regarding revisions to the Tigard Municipal Code for a right-of-way usage fee. After brief discussion with the Council, Mayor Dirksen advised Mr. Mielke that he would be given an opportunity to speak to the City Council. In response to a question from Legal Counsel Firestone, Mr. Mielke advised he would only like to speak during Agenda Item No. 5; Agenda Item No. 6 did not propose changes to the Tigard Municipal Code that were of concern to Verizon. Councilor Harding asked a follow-up question regarding Mr. Padgett's comments. She referred to his statement regarding the Planning Commission amending Code. Assistant City Manager Newton confirmed that amendments to the Development Code are placed before the City Council for final action; the Planning Commission forwards its recommendations on such amendments. Councilor Wilson noted the Commission does make quasi-judicial land use decisions, which are final unless appealed.	
3. Consent Agenda	Mayor Dirksen reviewed the Consent Agenda: 3.1 A pprove Council Minutes for June 20, 27, July 6 and 11, 2006 3.2 R eceive and File:	Motion by Councilor Wilson, seconded by Councilor Woodruff, to approve the Consent Agenda. The motion was approved by
	 a. Council Calendar b. Council Meeting Tentative Agendas 3.3 D esignate the Planning Commission as the Comprehensive Plan Update Steering Committee – Resolution No. 06-46 A RESOLUTION TO DESIGNATE THE PLANNING COMMISSION AS THE STEERING COMMITTEE FOR THE COMPREHENSIVE PLAN UPDATE PROCESS 3.4 Appoint Jeremy Vermilyea to the Planning Commission – Resolution No. 06-47 A RESOLUTION APPOINTING JEREMY 	a unanimous vote of Council present. Mayor Dirksen Yes Councilor Harding Yes Councilor Wilson Yes Councilor Woodruff Yes
	VERMILYEA AS A PLANNING COMMISSIONER	

Agenda Item	Discussion & Comments	Action Items (follow up)
	3.5 Approve Budget Amendment #1 to the FY 2006-07 Budget to Increase Appropriations in the Sanitary Sewer Division for Purchase of a Replacement Backhoe – Resolution No. 06-48	1)
	A RESOLUTION APPROVING BUDGET AMENDMENT #1 TO THE FY 2006-07 BUDGET TO INCREASE APPROPRIATIONS IN THE SANITARY SEWER DIVISION FOR PURCHASE OF A REPLACEMENT BACKHOE	
	3.6 A pprove Budget Amendment #2 to the FY 2006-07 Budget to Increase Appropriations in the Parks Capital Projects for Purchase and Installation of a Play Structure at Northview Park – Resolution No. 06-49	
	A RESOLUTION APPROVING BUDGET AMENDMENT #2 TO THE FY 2006-07 BUDGET TO INCREASE APPROPRIATIONS IN THE PARKS CAPITAL PROJECT BUDGET WITHIN THE COMMUNITY INVESTMENT PROGRAM FOR PURCHASE AND INSTALLATION OF A PLAY STRUCTURE AT NORTHVIEW PARK	
	3.7 A pprove Budget Amendment #3 to the FY 2006-07 Budget to Increase Appropriations in the Water, Sanitary Sewer, and Stormwater Capital Projects for Funding of the Water Building Remodel – Resolution No. 06-50	
	A RESOLUTION APPROVING BUDGET AMENDMENT #1 TO THE FY 2006-07 BUDGET TO INCREASE APPROPRIATIONS IN THE WATER, SANITARY SEWER, AND STORMWATER CAPITAL PROJECT BUDGETS WITHIN THE COMMUNITY INVESTMENT PROGRAM FOR FUNDING OF THE WATER BUILDING REMODEL	
	3.8 Local Contract Review Board: a. Award Contract for Design Services for Phase 2 (Commercial Street Streetscape) of the Tigard Downtown Comprehensive Streetscape Design to OTAK, Inc.	
4 Dublic III	b. Award Contract for the Construction of the Tualatin River Trail to RC Landworks, Inc. c. Reject Bids for the Construction of Hall Boulevard Sidewalk	
4. Public Hearing	Mayor Dirksen opened the public hearing.	Motion by Councilor

Agenda Item **Discussion & Comments** Action Items (follow up) (Quasi Judicial) to Woodruff, seconded by Consider the Legal Counsel Firestone read a prepared statement Councilor Wilson, to adopt Annexation of the regarding the quasi judicial procedure to be followed Ordinance No. 06-10, with the for this hearing. Copies of this statement were Rider Property amendments noted by staff. (ZCA 2006-00001) available at the entry of the meeting room and a copy is on file in the City Recorder's office. Discussion on the motion followed. Councilor Harding Mayor Dirksen asked for Declarations or Challenges. asked about whether there was Councilor Harding noted she has driven by the site. any way to prevent All members of City Council present indicated they development should the were familiar with the application. There were no property be annexed with the challenges from the audience pertaining to the zoning as it is now. Council's jurisdiction to hear this matter nor was there Community Development a challenge to the participation of any member of Director Coffee noted the Council. annexation was being done to facilitate prevention of a Community Development Director Coffee introduced potential health hazard on this Associate Planner Eng who presented the staff report property. The sewer to the City Council. Ms. Eng advised the applicants connection was made with the were the Tigard-Tualatin School District 23J and Mrs. understanding that the Alberta Rider, represented by Milstead & Associates. property would be annexed. The applicants request annexation of 1.26 acres into the The development of the City of Tigard to connect to sewer. She referred to a property is separate from the map and noted the proposed territory, located on the act of annexation. It would be south side of Bull Mountain Road and east of SW 133rd difficult to approve property Avenue, includes one residential parcel with the address limitations, which require 13030 SW Bull Mountain Road. The proposed negotiation with the property territory will be zoned R-7 upon annexation. The owner. Mayor Dirksen said he proposed territory is an island of unincorporated thought that because the territory contiguous to the City of Tigard on four sides. property was already inside the The territory is adjacent to SW Bull Mountain Road on Urban Growth Boundary and the northern boundary and borders the Alberta Rider already zoned for urban School on three sides. ORS Chapter 222 provides for development, whether it is annexation of contiguous territory and of islands. Staff annexed to the City or not notified all affected agencies and interested parties as would not impact the ability required, and received no objections to the proposal. for the property to be Affected agencies, including City departments, did not developed. Legal Counsel indicate that serving the proposed territory would Firestone agreed that the reduce their capacity to provide services to the entire Mayor's statement was City and to the unincorporated areas they already serve. essentially accurate; when annexed it will have the City's Ms. Eng advised that the applicable review criteria are zoning and arguably if it were ORS Chapter 222, Metro Code Chapter 3.09, City of left in the County it could be Tigard Comprehensive Plan Policies 10, Community developed "more densely." Development Code Chapters 18.320 and 18.390. Once annexed and within the City's jurisdiction, the City Staff reviewed the proposal for compliance with the could participate in applicable review criteria and found the proposal meets discussions about preserving the criteria. Staff findings are detailed in the Staff the property as mentioned. Report, also referred to as Exhibit D. Mayor Dirksen noted the City

would especially be in a good

Agenda Item	Discussion & Comments	Action Itama (fallows are)
rigenda riem		Action Items (follow up)
	Ms. Eng advised there were two scrivener's errors on Page 2, Section 1 of the ordinance. The word "parcels"	position if it could obtain the
	should be changed to "parcel."	"right to first refusal" and
	should be changed to parcer.	thereby gain direct control to
	Dublic Testimony Many Diday at 1:6:4	prevent any kind of
	Public Testimony: Mayor Dirksen asked if there was a	development. Councilor
	representative of the applicant present. A member of	Wilson noted that this is
	the audience indicated they were representing the	effectively the School
	applicant, but did not wish to speak.	District's property. Legal
	NI- malding discussion of the state of the s	Counsel Firestone said that if
	No public testimony was offered.	the property is developed, it
	Mo Englished that the staff and the staff an	would likely be school
	Ms. Eng advised that the staff recommends approval of	oriented. Mayor Dirksen said
	ZCA 2006-00001 by adoption of the ordinance Ms.	it may well be that the School
	Eng advised she had a copy of the corrected version of	District would be interested in
•	the ordinance for the City Council regarding the	entering to a partnership with
	scrivener's error she noted earlier in her verbal staff	the City to create a historic site
	report to the City Council. She identified the	as it would make an excellent
	corrections on Page 2, Section 1, where two uses of the	educational tool. This would
	word "parcels" should be changed to "parcel."	be something for a future
	Marrow Didney along dish and the least	discussion. Mayor Dirksen
	Mayor Dirksen closed the public hearing.	said he thought the issue of
	Council discussion followed.	development, whether the
	Coulch discussion followed.	property is in the City or not,
	Mayor Divirgan said the subject man out has a have an	is moot as to its exposure to
	Mayor Dirksen said the subject property has a house on	development.
	it. The lady who resides there is a long-time resident of	Marron Dinkroon salas diffetan
	the Tigard community; in fact, her residence pre-dates the Tigard community and is a log cabin. Mayor	Mayor Dirksen asked if there
	Dirksen suggested that if the annexation is approved,	was any further discussion.
	the City approach Mrs. Rider to determine if she would	There being none, a roll-call
	consider having her residence named a historic building	vote was taken.
	in the City of Tigard. He also said he would like to see	The motion was approved by
	this home preserved in perpetuity and to ask her for	The motion was approved by a unanimous vote of Council
	right of first refusal if at any time she wishes to sell her	present.
	property so the City could acquire it to maintain as a	present.
	historical property. Councilor Harding said she also	Mayor Dirksen Yes
	thought of this and said she wondered how much	Councilor Harding Yes
	interest the School District has in the property.	Councilor Wilson Yes
	Councilor Harding said it was her understanding that	Councilor Woodruff Yes
	Mrs. Rider sold her property so that homes would not	
	be developed. Councilor Harding said she was not	Mayor Dirksen welcomed
	really in favor of having this property zoned R-7.	Mrs. Rider to the City.
	Mayor Dirksen asked if there was an alternative zoning	
	that could be used, which would "come under the	
	heading of preservation" to allow or require	
	preservation. Community Development Director	
	Coffee responded that if you get into historical	
	designations for preservation you might encounter a	
	problem, because you would deprive the owner of	
	another use. Community Development Director	
	Coffee said he would recommend the home be named	

Agenda Item	Discussion & Comments	Action Items (follow up)
	as a historic structure and to seek the cooperation of	
	the owner to preserve it. Mayor Dirksen asked that if	
	the zoning were to be changed, then this would be	
	putting a burden on the owner? Community	
	Development Director Coffee said, "Right, the R-7	
	zoning is a standard residential zone. We don't have	
	zones per se for preservationthis is probably the	
	most efficient zone, given the circumstances. But, I	
	think negotiations with the property owner would get	
	you to where you want to go." Mayor Dirksen asked if	
	the property owner were to consent to the historic	
	overlay that in itself would preserve the property from	
	development, would it not? Legal Counsel Firestone	
	said it would not absolutely preclude development, but	·
	it would create a process for any changes. Mayor	
	Dirksen said he would like to see the historic	
	designation be pursued with Mrs. Rider's consent.	
	Legal Counsel Firestone said it is his understanding that	·
	the School District would need to be involved in that	
	Mrs. Rider retains a life estate. Mayor Dirksen	
	recommended that a dialogue be begun immediately	
	after the annexation is processed. Mayor Dirksen noted that Mrs. Rider is the namesake of the school	
	property that surrounds her home and she is certainly a	
	person of importance in the City of Tigard.	
	person of importance in the City of Figard.	
	Councilor Woodruff said that because annexation	
	carries with it emotional tones these days, he asked for	
	clarification from staff that this is a non-controversial	
	annexation that has been requested by the owner and	
	does not infringe on any other interests that people	
	might have on this piece of property. Community	
	Development Director Coffee said Mrs. Rider	
	requested that her property remain outside of the City	
	when the school property was annexed. Circumstances	
	on the property have required her to request a sewer	
	connection and that requires annexation. Mrs. Rider	
	and the School District have consented to the	
	annexation. Community Development Director Coffee	
	noted the lack public comment tonight and no negative	
	comments.	
	Council considered the proposed ordinance:	
	ORDINANCE NO. 06-10 – AN ORDINANCE	
	ANNEXING 1.26 ACRES, APPROVING RIDER	
	ANNEXATION (ZCA2006-00001), AND	
	WITHDRAWING PROPERTY FROM THE	
	TIGARD WATER DISTRICT, WASHINGTON	
	COUNTY ENHANCED SHERIFF'S PATROL	
	DISTRICT, WASHINGTON COUNTY URBAN	

Agenda Item	Discussion & Comments	Action Items (follow up)
	ROADS MAINTENANCE DISTRICT; WASHINGTON COUNTY STREET LIGHTING DISTRICT #1, AND THE WASHINGTON COUNTY VECTOR CONTROL DISTRICT	
5. Consider Revisions to the Tigard Municipal Code Incorporating a Right-of-Way Usage Fee	Right-of-Way Administrator Werner reviewed the staff report. The ordinance will incorporate a right-of-way usage fee into the Tigard Municipal Code. The usage fee will be a fee for maintenance of the right of way by utilities where there is no franchise agreement in effect. The fee is set at the current franchise fee rate so it would be revenue neutral. Therefore, if a utility has a franchise fee it would be deducted from the right-of-way fee and no money would be owed. Exceptions would apply to City water and sewer, which are currently not paying a franchise fee; therefore, this will be a new fee. This ordinance would ensure payment to the City in the absence of a franchise agreement. Ms. Werner noted there now exists a couple of situations where there is no franchise agreement in effect, so this is a way to clarify that fees are to be paid if a franchise agreement is not in effect. Ms. Werner advised of additional issues addressed in the ordinance: 1. The franchising and right-of-way use obligations—the current Code requires a franchise for utilities in the right of way. The amendment will clarify that if the utility is in the right of way without a franchise, they are subject to the provisions of the Code. If the utility does enter into a franchise agreement, the terms of franchise may vary from the Code; the franchise will "control." 2. Permitting and construction requirements. Previously, the City had a telecommunications ordinance that had some permitting and construction standards within it, and there was also a "work in the right of way" section that applied more generally with some inconsistent standards. All requirements are now being moved into one chapter so it will be clear about work in the right of way. Ms. Werner advised that staff has talked with many utilities on this matter. A draft of the proposed changes was sent to all of the current franchisees and other users of the right of way. Comments were received from Verizon, MCI, NW Natural, and Clean	Motion by Councilor Woodruff, seconded by Councilor Wilson, to adopt Ordinance No. 06-11 as amended. Councilor Woodruff clarified the amendment is the amendment read by Legal Counsel Firestone. Mayor Dirksen said that he thinks this ordinance will be of great benefit to the City as a way to utilize our existing rights of way in a more efficient manner. Motion was approved by a majority vote of City Council present. Mayor Dirksen Yes Councilor Harding No Councilor Wilson Yes Councilor Woodruff Yes

Agenda Item	Discussion & Comments	Action Items (follow up)
	Water Services. Ms. Werner referred to an e-mail	- (
	communication from Bruce Griswold of Clean Water	
	Services, which is on file in the City Recorder's office.	
	The Clean Water Services e-mail said:	
		•
	"It is the understanding of Clean Water Services that	
	adoption of the revised Franchise Utility Ordinance	
	now under consideration by the Tigard city Council will	
	in no way impact the remittances otherwise due from	
	the City of Tigard to Clean Water Services, under the	
	current Intergovernmental Agreement between the two	
	parties. It is the District's further understanding that	
	the Franchise Fee and Right-of-Way Usage Fee	
	(specifically sections 15.06.090 and 15.06.100) do not	
	apply and will not be applied to Clean Water Services."	
	Ma Wangar asid the green still 11	
	Ms. Werner said the reason this would not apply to	
	Clean Water Services is because special districts and	
	County service districts are not subject to the	
	franchising or the developer usage fee portion of the	
	Code. In response to a question from Mayor Dirksen,	
	Ms. Werner said she was in agreement with the above	
	statement made by Clean Water Services.	
	Councilor Woodruff noted the previous discussions on	
	this matter. He referenced that by applying this to City	
	water and sewer would allow a way for those funds to	
	be used for operational purposes and to have more	
	flexibility. He said it was his recollection that he said he	
	would be in favor of this if it did not result in a rate	
	increase to residents. He said he did not see anything	
	in the proposed ordinance that says anything about not	
	increasing sewer and water rates. Ms. Werner said it	
	was her understanding that there will not be a rate	
	increase immediately; in the future, it is a possibility.	
	She noted it was her understanding that when this went	
	through the budget process, no rate increase was	
	intended to occur immediately. Councilor Wilson	
	asked if Ms. Werner was saying that ultimately we will	
	have some substantial infrastructure needs such as new	
	water sources, etc., which would require the City to	
	raise rates sooner than we would have without what is,	
	in effect, a transfer of money to the General Fund.	
	·	
	Councilor Harding said she thinks this is confusing	
	because what Councilor Wilson is referring to is a right-	
	of-way fee on the water utility. She said the reason for	
	the provision is to shift money to the General Fund,	
	and it would not necessarily be used for water	
	infrastructure. While she said she was not really in	
	favor of it, this Council authorized three water rate	

Agenda Item	Discussion & Comments	Action Items (follow up)
	increases of 7 percent per year for the next three years.	
	It does not appear that this will be enough and there	
	will end up being water revenue bonding to pay for	
	infrastructure needs. She says the way she looks at this	
	ordinance is "when people say it frees up money, it	
	doesn't free up money. What it does is add some fat or	
	cream that we can move around in the General Fund.	
	It wouldn't stay in the water fund; it wouldn't stay in	
	these other funds. And, when we discussed it at this	
	table before, I was concerned about water and sewer.	
	And, I was told, 'Well, it's going to be revenue neutral,	
	it's not changing.' So, yes, on this paper that we have	
	here, it shows it will add a substantial	
	increase\$287,000 a yearit isn't necessarily a rate	
	increase, but it is a fee on top of the rate, if you will. It	
	goes to our constituencyjust like the franchise fee"	
	die Hallender Lee	
	Mayor Dirksen observed that the money would transfer	
	out of the fund, but people's bill would not be raised.	
	Councilor Woodruff noted that Councilor Wilson's	
	point was that as water expenses increase, this would	
	"add to that pot" and at some point, there will have to	
	be a rate increase. The question is, if we do this, will	
	the rate increase have to come sooner than it would	
	without it. Councilor Wilson noted we carry a surplus;	
	we have a fund balance that is carried over from year to	
	year in the water and sewer funds because we will	
	eventually have increases in costs. On the other hand,	
	our General Fund is in a tighter situation and we have	
	taken steps to enhance the General Fund revenues	
	through fees and charges over the years. Eventually	
	we will have to have a local option levy.	
	Councilor Harding council with Council or William 1	
	Councilor Harding agreed with Councilor Wilson and	
	noted that a \$287,000 increase will probably not negate	
	the need for something "like that" and if we keep	
	adding "all of these small little feesI'm told I can't	
	call a tax, but to me it's a tax, then when it comes time	
	when we do really needsaythe constituency or	
	electorate wants to have something for parks more than	
	what we have through SDC'swhat position does that	
	leave us in? We have to look at the overall big	
	picture" Councilor Harding pointed out the property	
	tax limitations, which affects funding at the state level and also impacts schools. She referred to densities, lack	
	of infrastructure in schools, and that new people are	
	subsidizing old. She said she thought most taxpayers	
	would be more in favor of bringing parity and fairness	·
	to the tax base than to keep adding a bunch of new little fees. It is not something that will be solved	
	"overnight." She said she was not in agreement or a	
	overlight. She said she was not in agreement of a	

Agenda Item	Discussion & Comments	Action Items (follow up)
	"big fan" of this process – it's not as good as it could	(T)
,	be. She also noted that Tigard is considering a gas tax.	
	Mayor Dirksen said he thought there were several	
	views on where revenue should come from. He noted	
	the City convened a citizen task force several years ago	
	to look at potential revenue sources. One of the	
	questions we asked them first was, "Are we providing	
	the right services – are we spending money where we	
	shouldn't or are we spending money where we	
	should?" The answer we got back was, "Yes, you are	
	spending the money in the right places." And, when	
	we asked them about when we do not have enough	
	revenue for all those services, where should we go to	
	get more revenue. When we suggested a bond or a	
	levy, one of the things we heard from citizens was,	
	"Before you go to that extent, look for other sources of	
	revenue first and utilize all those sources first."	
	Councilor Harding questioned whether they meant	
	fees. Mayor Dirksen said this ordinance would allow	
	transfer of money from funds to where those dollars	
	can be used for right-of-way maintenance. Water and	
	sewer activities have impact on streets and the right-of-	
	way, but the money is tied up in those funds and is not	
	usable for that maintenance. By charging our own	
	utilities the same fee that we charge other utilities, it	
	frees up that money so that it can be used to mitigate	
	the impacts from those utilities. Councilor Harding	
	pointed out that a lot of that will be passed back onto	
	taxpayers and ratepayers.	
	Councilor Woodmiff asked if it was possible to consuct	
	Councilor Woodruff asked if it was possible to separate the city utilities out from the ordinance to be	
	considered separately and discussed. Mayor Dirksen	
	and Councilor Wilson noted this has already been	
	discussed. Ms. Werner said the discussion occurred	
	during the budget meetings and the proposed	
	ordinance is the means for implementing what was	
	decided during the budget process. Legal Counsel	
	Firestone affirmed for Ms. Werner that the two issues	
	could be separated. Councilor Woodruff said he was in	
	favor of doing this as long as it does not have a rate	
	increase. He said, "I hear you say, 'Not immediately,'	
	but that creates a little concern about what that means.	
	There is nothing in here at all that says anything about	
	that." Ms. Werner said she thought that if got to a	
	point where a rate increase would be required, part of	
	the discussion about whether to raise rates might be,	
	"Do we want to amend the Code again to eliminate	
	this, or reduce this?" She said she could not say there	
	won't be any rate increases, but if it does get to that	
	won to be any rate mereases, but it it does get to mat	344-2

Agenda Item	Discussion & Comments	Action Items (follow up)
	point there certainly is the ability to look at this and "lower it or eliminate it."	(620)
	Mayor Dirksen noted that when there are rate increases for water or sewer, the fundamental reason for those increases is because we are charged more for the sewer or water and we are forced to pass that cost through to our residents. The ability to utilize that money in a way that we need to use it in the City — that's the issue here. The issue is not whether or not people are paying more or less money. Mayor Dirksen said, "Whether you pay \$5 into the water fee or you pay \$5 into the General Fund for street maintenance, it's still \$5paying it in to one or the other, there's no net difference to our citizens" Councilor Wilson noted, "Except in the sense that by keeping it in the water fund, you are effectively putting it in the bank in a savings account and it won't be spent this year." Councilor Harding said, "You still have to add to it. Because you cannot skim off what is already set in that water rate and what's being collected." Mayor Dirksen agreed, at present we cannot. He said what was stated during the budget process, "at this point there would be no	
	Ms. Werner reiterated she does not want to say, "There will be no rate increase, because when this went through in the budget process, part of it was that this will not lead to a rate increase. If that changesthen that is something we can all look at and decide, Do we want to approve a rate increase; is the rate increase caused by this or is it some other outside force' This is, again, a means of implementing the decision that was made in the budget process."	
	Councilor Woodruff said he thought there was going to be a budget note or something in the ordinance that would highlight the fact that before there would be a rate increase, we would consider this again to see whether or not we wanted to continue that five percent fee. If there is a different Council when this issue comes up then there should be a re-discussion triggered about whether or not the five percent fee continues to be appropriate.	
	Mayor Dirksen asked if Councilor Woodruff was recommending that a statement be added to the ordinance. Councilor Woodruff said he would have no problem voting for the ordinance if a statement were added.	

Agenda Item	Discussion & Comments	Action Items (follow up)
	Councilor Harding said the ordinance gives the Council the authority to change the fees and do "whatever"	
	without a vote of the people.	
	Legal Counsel Firestone said amendment language	
	could be prepared tonight and added to the ordinance	
	that is before the Council for consideration. Another option would be direct staff to prepare draft language	
	and delay Council consideration.	
	After additional discussion, draft language was prepared	
	by the City Attorney and presented to the Council later in the meeting as it considered the proposed ordinance.	
	Mayor Dirksen asked Mr. David Mielke, Verizon	
	National Municipal Affairs Manager to address the Council (see Citizen Communications). Mr. Mielke said	
	he was accompanied by Mr. Richard Stuart, Verizon	
	Assistant General Counsel. He noted Verizon	
	representatives have reviewed proposed changes to	
	TMC 15.06 and have several comments. He thanked Nancy Werner, Gus Duenas and Gary Firestone for	
	their efforts and professionalism in working with	
	Verizon in development of the ordinance. He noted	
	appreciation for all of the assistance staff has provided	
	in the last two years for their project in the City of Tigard.	
	Mr. Mielke said they had several concerns about the	
	proposed ordinance. The concerns are of a legal,	
	operational, and practical nature. He asked Council to postpone any decision on the ordinance to afford City	
	staff, Verizon, and other utilities additional time to	
	resolve the concerns. He said they have been working	
	on resolution of these concerns with staff and have	
	language to present. Mr. Mielke addressed the following specific sections of the ordinance:	
	1. Requiring a right-of-way user that has an expired franchise fee engaged in renewal negotiations to be	
	subject to the terms of the ordinance.	
	2. The franchise application fee.	
	3. Lease capacity reporting requirements.4. Audit, notice and fees.	
	5. Relocation.	
	6. Removal of facilities due to an expired franchise.	
	7. Notice for appeals in the curing of ordinance	
	violations.	
	Mr. Mielke said under Section 15.06.050 which speaks	
	of the franchise required, Verizon requests subsection 1	

Agenda Item	Discussion & Comments	Action Items (follow up)
	be clarified in the ordinance to apply to any new	P)
	entrants that have not previously had a franchise with	
	the City and to not be applicable to entities that have an	
	expired franchise, which is actively engaged in	
	negotiations. Verizon has an expired franchise with the	
	City and is abiding by the terms and conditions of the	
	franchise, including payment of fees. Also, Verizon is	
	engaged in franchise renewal discussions with the staff.	
	0.0	
•	Mr. Mielke said with respect to Section 15.06.190, the	·
	franchise application fee, Verizon is not subject to the	
	required application fee because Verizon pays a	
	privilege tax to the City; such application is expressly	
	not allowed under ORS 221.515, which provides that	
	the telecommunications carrier shall not be required to	
	pay fees in addition to the privilege tax. Therefore,	
	Verizon requests an exemption from the application fee	
	in accordance with ORS 221.518.	
	in accordance with Orto 221,510.	
	Mr. Mielke referred to the proposed ordinance Section	
·	15.06.160, leased capacity. With respect to this section,	
	Verizon asks for this section to be deleted as Verizon	
	cannot provide this information since it would violate	
	the confidentiality requirements of open contracts. The	
	requirement is unrelated to the management of the	
	right of way and is an attempt to manage the business	
	operations of a telecommunications provider, and the	
	requirement may also be pre-empted by the Oregon	
	Public Utilities Commission.	
	Tubic Chines Commission.	
	Mr. Mielke spoke to the issue of the duty to provide	
	information relating to audit fees. Verizon requests	
	modification of this section to require actual receipt of	
	notice prior to the time period beginning for	
	provisioning of records. With respect to audit fees,	
	under Section 15.06.170 3.: The audits should be	
	conducted by a disinterested party, not an audit firm	
	whose compensation is tied to the outcome of the	
	audit. Requirement of an entity to pay audit fees due to	
	an alleged underpayment of fees may also bias an audit,	
	especially if the audit fees are based on a percentage of	
	the findings. In addition, Verizon believes that any	
	audit fees exceed the requirement of ORS 221.515 as	
	previously discussed and, therefore, should not be	
	applicable to telecommunication carriers. As a	
	compromise, Verizon offered alternative language	
	where repeat offenders will not be subject to audit fees	
	and first-time offenders that are not negligent or	
	fraudulent will also not be subject to the fees.	
	·	
	Mr. Mielke then addressed 15.06.260, relocation or	

Agenda Item	Discussion & Comments	Action Items (follow up)
Agenda Item	removal of facilities. The requirements of this section are the most problematic to Verizon. Verizon has provided three alternatives to change this section. One alternative was based on a recently passed ordinance in Troutdale. Verizon recognizes its responsibility to relocate facilities for road grade, paving, repairing or improving. Verizon also recognizes responsibility to relocate its facilities for City-owned water and sewer facilities. However, under state statute and Oregon Public Utility Rules, Verizon does not relocate its facilities at its cost for aesthetic purposes or relocation for non-roadway structures, for relocations that are necessitated for the benefit of a private party or other proprietary nature — whether public or private — and for relocations resulting from the vacation of a right of way. As drafted, the City could request Verizon to relocate facilities at its cost, which Verizon has not previously been required. Verizon would have no choice but to oppose any such relocations. The requirement is unfair. Mr. Mielke said that under section 15.06.280, removal of abandoned facilities, Verizon and other utilities as providers of last resort are mandated by the Oregon Public Utility Commission to continually provide service whether or not a franchise has expired. Only the Oregon Public Utility Commission has the authority to require Verizon to remove their facilities in	Action Items (follow up)
	instances which would result in discontinuance of service within the City of Tigard. Any requirements of this nature by the City to remove facilities and discontinue service would be pre-empted by the Public Utility Commission's mandatory service requirements. Mr. Mielke referred to section 15.06.300, appeals, and 15.06.330, notice and cure. Verizon requests that these sections be changed by adding "receipt of" prior to notice in order to ensure that a utility has received the notice prior to the start of any time period. Alternatively, Verizon has requested the City add a requirement that these types of notices be sent by certified mail to ensure receipt. Mr. Mielke requests that the City Council postpone any decision on the ordinance until City staff, Verizon, and other utilities resolve these matters. Councilor Woodruff asked if all the suggestions presented by Mr. Mielke been reviewed by staff? Ms. Werner advised that staff has seen these suggestions and reviewed them with Mr. Mielke and the City	

Agenda Item	Discussion & Comments	Action Items (follow up)
	Attorney. Legal Counsel Firestone confirmed these same issues have been raised and reviewed. Councilor Woodruff asked if the areas where the attorney thought there was room for compromise available have already been incorporated into the proposed ordinance. Ms. Werner said, "yes."	
	Councilor Harding asked if staff didn't think it was appropriate to send certified mail. Ms. Werner said that this would be a good practice to have; however, she questioned whether it would be desirable to have it mandated within the Code. Councilor Harding noted there was another project on a street near her where it was a "he said, she said" situation and she does not think it is unreasonable to include this language requiring certified mail. This way, there is proof that they have been given notice.	
	Mr. Stuart, Assistant General Counsel with Verizon, addressed the City Council. He said he represents Verizon throughout the western region and has been involved in a lot of issues where notices have been sent. He advised that they are a big organization and receipt of notice is sometimes a problem in that notices have been sent to the wrong addresses. In the past ten years he said he has been involved in two significant disputes and both centered on whether or not they had received notice. He said that had not received notice in either situation. Both matters were litigated and cost the City and a PUD a lot of money; ultimately Verizon prevailed in these cases. He said they are good citizens and abide by the rules. If they receive a notice about an issue, they will correct it. If they disagree, then they will talk to "you." When something is mailed and it is not received – it is a problem. When you mail by certified mail and get a returned receipt, you know that someone has received it. If you do not get a receipt back, then you know there is a problem. For a very small amount of money, you can make sure that the notice is received and eliminate problems that will follow if the notice is not received.	
	Legal Counsel Firestone said that he and City staff have been reluctant to start the time period from receipt because, "We know when we send it, we don't always know when it's received We've built in some additional time to the period so that it goes from the date the notice is sent, taking into account that it might take up to four days for it to be received." He said in his view it is problematical to start the period from receipt. If the Council wanted to required certified	

Agenda Item	Discussion & Comments	Action Items (follow up)
	mail, then that is a different issue.	
	Mayor Dirksen said he agreed with Legal Counsel	
	Firestone, since there is no way of the City knowing	
	when the receipt took place. Councilor Harding	
	suggested there be follow up; for example, if the City	
	has not heard anything within ten days, then she hoped	
	that staff would initiate a follow up. She said there are	
	times when items are not received for some reason.	
	Councilor Wilson said he thought the request for	
	certified mail was reasonable. Mayor Dirksen asked	
	whether certified mail should be part of the ordinance	
	or should it be a policy. Right-of-Way Administrator	
	Werner said this a good practice to have with regard to	
	sending certified mail, but by putting it into the Code	
	then if something is sent by certified mail and received,	
	it would then not be "proper notice." Contacts about	
	any issue might be required to be sent as certified mail.	
	Councilor Harding said she often sends items certified	
	mail with a return receipt requested, so she then knows	
	the item was delivered. Right-of-Way Administrator	
	Werner said her personal practice is to send a certified	
	mail notice. Councilor Woodruff noted that Verizon	
	has a number of other issues Mr. Mielke cited tonight.	
	He noted City staff has indicted these issues have been	
	reviewed and there is disagreement. Councilor	
	Woodruff said he did not think each issue should be	
	debated. In response to an inquiry from Councilor	
	Woodruff, Mr. Stuart advised they did not travel to	
	Tigard from out of state for this issue only; they were in	
	the area for other business reasons. He said he	
	appreciated the opportunity to participate in the discussion on the ordinance before it is considered for	
	adoption. He said they wanted to make sure that the	
	City Council knew that Verizon was not in agreement	
	with the ordinance in its entirety.	
	, i	
	Councilor Woodruff said that to some degree the	
	whole reason for the ordinance is because the City has	
	not be been able to get a franchise agreement signed	
	with Verizon. There are many complaints about	
	contractors who do not do adequate work, which has	
	led the decision to codify the requirements. Mr. Stuart	
	responded that they had been involved with the	
	discussions on this ordinance for quite some time. He	
	said if there are problems with a contractor, Verizon	
	wants to know about it. One way to assure they have	
	been contacted is to send notice in a manner such as	
	certified mail. Mr. Stuart said they were before the City	
	Council tonight because they want to improve and	

Agenda Item	Discussion & Comments	Action Items (follow up)
	maintain relationships.	P)
		redon rems (tonow up)
	franchise fees thereby necessitating changes such as this to the municipal code.	
	Mr. Stuart said they if their presence tonight is being perceived as being obstructionist, then he apologized. The purpose for being before the Council is to make a better, workable franchise. He advised there were no issues about Verizon paying the fees. He noted similar concerns expressed about city taxpayers paying for the fees if water and sewer utilities are charged a fee insofar as they would pass along these costs to the customer.	
	Legal Counsel Firestone advised one of the main purposes of the ordinance was to clearly provide that the ordinance would apply to an expired franchise because the status is unclear once a franchise has expired. Application of the ordinance can be avoided by an extension of the old franchise agreement. Right-of-Way Administrator Werner noted that Verizon has "come to the table" to negotiate its franchise agreement; however, another telecom company has not responded to calls or letters.	
	Legal Counsel Firestone said he disagreed with Verizon's interpretation that an application fee places a limit on the percentage of tax on certain types of income. He said that Verizon has a lot of sources of income.	
	Legal Counsel Firestone commented on abandoned facilities. He said he did not think there was any intent to require an actively operating franchisee to remove facilities that are in use or likely to be use in the future.	

Agenda Item	Discussion & Comments	Action Items (follow up)
	The removal of abandoned facilities provision was	(· · · · · · · · · · · · · · · · ·
	intended to apply when facilities are actually abandoned	
	and will no longer be used. It might make a difference	•
	as to the specific location whether or not the City will	
	require removal and there will be process in place for	
	application of this section. Right-of-Way	
	Administrator Werner advised an amendment had been	
	made to this section in response to comments.	
	Councilor Wilson asked for clarification in that he said	
	it would probably be difficult to have a utility remove	
	abandoned facilities since it is likely that the utility has	
	gone out of business. He also asked why we would	
	want to dig up roads to remove the facilities. Legal	
	Counsel Firestone said it was understanding the City	
	would have a different attitude – depending on whether	
	the facilities were above ground or below ground.	
	Right-of-Way Administrator Werner said there is a	
	potential circumstance where there is "so much stuff"	
	in the right of way and there is a need to remove what	
	is not being used.	
	0	
	Councilor Wilson asked about the requirement to	
	relocate facilities. He noted there is a process where	
	developers are charged a fee to underground utilities.	
	Would this new language give the City the authority to	
	require existing utilities to be placed underground?	
	Right-of-Way Administrator Werner advised the	
	proposed language is the language being used in the	
	telecom ordinance. She advised that "relocation" is	
	slightly different than "undergrounding." Relocation is	
	taking an aerial facility and moving it to another	
	location where it still is an aerial facility or an	
	underground facility is moved to a different	
	underground location. There was discussion on	
	relocation for aesthetic purposes. Right-of-Way	
	Administrator Werner said the Code says the utility	
	must relocate at their expense when it is necessary for	
	public improvements or when it is otherwise in the	
	public interest. She said that aesthetics might not be	
	construed to be in the "public interest." Mr. Firestone	
	said, "Although that is usually the justification for	
	undergroundingaesthetics. But my understanding of	
	Verizon's concerns 'public interest' is not sufficiently	
	narrow. I think the main concern has to do with when	
	relocations are required associated with development	
	and when it is simply a City project. If it is a City	
	project, my understanding is that Verizon has	
	absolutely no concerns with the fact that they will have	
	to relocate facilities. Their concern, as I recall, was	
	when a development comes in and there's also a City	
	project and the two kind of happen together – question	

Agenda Item	Discussion & Comments	Action Items (follow up)
	whether that's at the request of the developer, in which case the developer is responsible, or whether it's a City project, in which case Verizon and other utilities would be responsible for the cost of relocation. And, the City's position has traditionally been, if it's a development project, development pays. But, there is a certain amount of gray area that the City and Verizon has not been able to come to full agreement as to how to express it."	
	Right-of-Way Administrator Werner said that the Code does say that if it is a private development, private development pays and the utility does not have move anything until a deposit is received for those expenses. Right-of-Way Administrator Werner reminded the Council that if a franchise agreement is reached, the terms can vary from the Code. Therefore, a utility has the ability to come and negotiate for a different provision. Ms. Werner confirmed Councilor Wilson's observation that if the ordinance is adopted, then "they can still then negotiate different terms." The most onerous, therefore, would be the Code language.	
	Legal Counsel Firestone said that any major decision can be appealed. Mayor Dirksen said it appears from the way the Code language is written, the City would have to have a demonstrable need to compel a utility to move their facilities or it would be subject to challenge. Mr. Mielke said it would be tough to negotiate "downward" from the "most onerous" – the Code	
	Councilor Woodruff asked if comments were received from other utilities and did others have similar concerns as Verizon. Right-of-Way Administrator Werner said MCI sent comments that were very similar to Verizon's comments. Comments were also received from NW Natural and some of those comments were incorporated in the language proposed in the ordinance. Ms. Werner said that she sent revisions of the language to all utilities that provided comments to give them a second opportunity to comment. Verizon was the only utility that "took advantage of that," which is why their comments were included in the City Council's packet information.	
	Councilor Harding asked how much time the utilities had to respond. Right-of-Way Administrator Werner said she didn't remember the exact time. She asked Verizon if they had enough time to respond.	

Agenda Item	Discussion & Comments	Action Items (follow up)
	Representatives indicated yes. Legal Counsel Firestone added that the process has been going on for a long time.	Y
:	Councilor Wilson agreed that this has been discussed for a long time, which is why he feels a little impatient. He said it might not be a bad thing to "try it out." Modifications can be made if something is not working.	
	Councilor Woodruff urged the Verizon representatives to begin dialogue immediately to develop a mutually acceptable franchise agreement if the proposed ordinance is adopted.	
	Mr. Mielke noted discussions have been started and then put on hold until after the modifications to be proposed to the right-of-way ordinance were made by the City.	
	Mayor Dirksen advised this matter was now open for Council consideration. Legal Counsel Firestone suggested the following wording be inserted at the end of 15.06.100 2.:	
	"The right-of-way usage fee percentage for water and sanitary sewer shall be reconsidered by City Council prior to any increase in City water or sanitary sewer rates."	
	Councilor Wilson said that he would not vote "no" if the above language was added, but said these rates are reviewed each year during the budget process. Mayor Dirksen said he likes the idea of adding this language as said it would be a similar situation where a fee or tax is discontinued (sunset clause) or reviewed if it is to be retained.	
	Councilor Harding observed fees rarely go away unless it is something like a bond measure that has been paid off.	
	Mayor Dirksen noted his appreciation to the Verizon representatives for coming in to comment. If the comments were new and had not been considered previously and considered by staff and the City Attorney, then that would be worthy of further consideration. But, because this is not the case, the Mayor said he did not see any reason for the process to be delayed. Councilor Wilson said, It is immensely	
	valuable to put a face behind the companythanks for coming." Councilor Harding thanked Verizon for	

Agenda Item	Discussion & Comments	Action Items (follow up)
	continuing paying the fee after the expiration of the franchise fee. ORDINANCE NO. 06-11 – AN ORDINANCE AMENDING AND RENUMBERING TIGARD MUNICIPAL CODE CHAPTER 5.14 AND TITLE 15 TO INCORPORATE A RIGHT-OF-WAY USAGE FEE AND CLARIFY FRANCHISE AND RIGHT-OF-WAY USE REQUIREMENTS FOR	
	ALL UTILITIES.	
6.Consider Revisions to the Tigard Municipal Code Incorporating a Right-of-Way Preservation and Restoration Policy	Right-of-Way Administrator Werner presented the staff report. The proposed ordinance would incorporate a new policy to limit street cuts on streets that have been newly constructed, reconstructed, or improved within the last four years. Some exceptions would apply including emergency circumstances, when there is no other way to provide service to a customer, or when cuts are necessary to locate existing utilities when boring under the street. The ordinance could allow street cuts to be made in a protected street under compelling circumstances with conditions imposed by the City Engineer. Another amendment to this section of the Code would improve coordination of construction and prevent multiple large projects on a street within a 12-month period by limiting street cuts on any street, regardless of age, within 400 feet of a major utility installation or upgrade. The City Engineer would be required to set up some guidelines for creating standards for restoring the street if a cut has to be made if an exception is granted. The City Engineer would also be responsible for setting up a list of all streets that are subject to the restoration policy. Staff met with utilities (including Verizon, MCI, NW Natural, Comcast and PGE) on this proposal and sent them a draft ordinance. Some of the utility companies' comments were incorporated into an amended draft. No comments were received on the amended draft. Councilor Woodruff noted he appreciated the work done by staff in response to community concerns. He said he would support its adoption. Mayor Dirksen said the proposed ordinance addresses an issue that has been a "thorn" for some time. He would	Motion by Councilor Harding, seconded by Councilor Wilson, to adopt Ordinance No. 06-12. The motion was approved by a unanimous vote of Council present. Mayor Dirksen Yes Councilor Harding Yes Councilor Wilson Yes Councilor Woodruff Yes
	support even stronger language, but this is a good place to start. Once it has been in place for awhile the City Council might want to revisit to determine if the	

Agenda Item	Discussion & Comments	Action Items (follow up)
	ordinance be strengthened without being overly restrictive.	, , , , , , , , , , , , , , , , , , ,
	Councilor Wilson recalled the discussions about hiring a right-of-way manager. He told Right-of-Way Administrator Werner that he thought she has done a good job and noted his appreciation.	
	Right-of-Way Administrator Werner advised the ordinance has a provision for a three-year review; therefore, after three years, the City Engineer will report on the implementation experience and whether it has been effective. Councilor Woodruff asked that this be monitored closely to determine if stronger wording is needed.	
	ORDINANCE NO. 06-12 – AN ORDINANCE AMENDING TIGARD MUNICIPAL CODE CHAPTER 15.04 TO INCORPORATE A RIGHT-OF- WAY PRESERVATION AND RESTORATION POLICY	
7. Continuation of Public Hearing (Legislative) from July 11, 2006 – Incidental Uses in Cultural Institutions Code Amendment (DCA 2006-00002)	Community Development Director Coffee presented the staff report. He advised that the hearing was continued from the July 11, 2006 meeting, so staff could visit with potential vendors who might provide this service at the Library. This amendment will also apply to other uses within the community. Community Development Director Coffee said that they found out that the Finance staff had negotiated a lease with a vendor in late June. The vendor was aware of this proposed amendment and had no reservations about the sign limitations. The only question by the vendor was whether a temporary sign would be allowed during the opening days of the operation. Temporary signs are allowed for 30 days.	Motion by Councilor Wilson, seconded by Councilor Woodruff, to adopt Ordinance No. 06-13. The ordinance was adopted by a majority vote of City Council present. Mayor Dirksen Yes Councilor Harding No Councilor Wilson Yes Councilor Woodruff Yes
	Community Development Director Coffee said staff and the Planning Commission recommend City Council adopt the proposed ordinance.	
	In response to a question from Councilor Woodruff, Community Development Director Coffee advised the vendor was not concerned about a sign.	
	Mayor Dirksen noted he needed to officially open the public hearing (continued from June 11, 2006).	
	Community Development Director Coffee reported the coffee vendor is interested in having signage within the Library lobby, which will be visible from the street	

Agenda Item	Discussion & Comments	Action Items (follow up)
	through the window. The vendor did not indicate any concern about signage near the road; although this would now be an option.	T
	Mayor Dirksen asked Legal Counsel Firestone a public hearing process question about declarations or challenges. Legal Counsel Firestone asked if there have been any changes since in conflicts or ex parte contacts since the previous hearing date. No conflicts or ex parte contacts were reported.	
	Mayor Dirksen said that when he learned that the new vendor has no issue with the proposed ordinance he questioned whether there was a need to do the ordinance. The Mayor advised, however, there is another issue and noted that the Senior Center has a gift shop sign and this would now be in compliance if the ordinance is adopted.	
	Community Development Director Coffee said the perception of the staff for Library and Finance is that this type of ordinance might be necessary to attract a vendor for this space. Legal Counsel Firestone said the provision is not specific as to what the sign says; it allows an additional sign on behalf of the lessee.	
	There was no public testimony.	
	Staff recommended that the City Council adopt the proposed ordinance.	
	Mayor Dirksen closed the public hearing.	
	ORDINANCE NO. 06-13 – AN ORDINANCE AMENDING THE LANGUAGE OF THE TIGARD COMMUNITY DEVELOPMENT CODE, CHAPTERS 18.130 AND 18.780, TO ALLOW INCIDENTAL AND SUBORDINATE CULTURAL USES IN CULTURAL INSTITUTIONS AND TO CREATE A "CULTURAL INSTITUTION AUXILIARY SIGN" CATEGORY (DCA 2006-00002)	
8. Consider an Amendment to the	Police Chief Dickinson presented the staff report.	Motion by Mayor Dirksen, seconded by Councilor
Tigard Municipal Code to Add a New Chapter 7.38 – Truancy	This originally came about because a Tigard police officer encountered young people who were not in school who were supposed to be in school. Most of the time, the young people willingly returned to school.	Wilson, to adopt Ordinance No. 06-14.
	However, increasingly students are choosing not to return to school. Under state law, there is no fine or	The motion was approved by a unanimous vote of Council

Agenda Item	Discussion & Comments	Action Items (follow up)
	penalty attached to a child failing to regularly attend	present.
	school; the proposed ordinance would remedy this for	
	the City of Tigard. The King City City Council passed	Mayor Dirksen Yes
	this ordinance recently and the Tigard-Tualatin School	Councilor Harding Yes
	District has adopted the language in the proposed	Councilor Wilson Yes
	ordinance as district-wide policy. The City of Tualatin	Councilor Woodruff Yes
	will also be considering this ordinance.	
	The ordinance would allow police officers to take	
	youth back to school or, if not back to school, the child	
	would be returned to his/her parents or legal guardians.	
	Police Chief Dickinson advised staff reviewed what	
	other communities are doing to deal with this issue.	
	Some communities have gone so far as to make an this	
	an "offense"; however, in the City of Tigard the goal is	
	to get children back into school or make sure their	
	parents or guardians were aware of the situation.	
	Councilor Woodruff said it seems reasonable to	
	provide a tool to the police officers to help with	
	truancy. He also noted that this is being responsive to	
	the District who is partners with the City of Tigard. He	
	noted his only concern was whether this would become	
	a large part of the job that officers are doing and	
	interfering with their ability to perform other law	
	enforcement work. He suggested that the City Council	
	receive a report on how this is working in the next	
	several months regarding how much time is going into	
	enforcing this ordinance. Police Chief Dickinson said	
	it would be no problem to report this information to	
	the City Council and added that the Police Department	
	currently receives complaints from the neighborhoods	
	if there are problems. He said enforcing the truancy	
	ordinance would not be their first priority. This would	
	be a tool used primarily by School Resource Officers.	
	Assistant City Manager Newton said it may be that	
	once it's a policy of the District and the parents and	
	students understand that this will be enforced,	
	voluntary compliance may come about.	
	Councilor Harding inquired about additional staffing	
	for School Resource Officers. Police Chief Dickinson	
	confirmed that one School Resource Officer was	
	added, which was primarily driven by the increase of	
	referrals received from the state DHS; this is one of the	
	highest priorities for the School Resource Officers.	
	Councilor Harding suggested this also be monitored as	
	to cost and impacts on staff.	
	Police Chief Dickinson described what is meant by the	
	1 once other Dicknison described what is illeant by the	

Discussion & Comments	Action Items (follow up)
term "protective custody" in response to a question from Councilor Wilson. Some cities would make violation of the truancy ordinance an offense, which would technically give a child a criminal history. Protective custody is a non criminal holding that allows police officers to take custody of a youth, but not place them under arrest. This is used in circumstances including run-aways or if a child is found in a dangerous situation. If the child is not with a parent in a dangerous situation, then the child can be placed with the parent or guardian. In some cases, the child is in a dangerous situation with the parents and in that case the child is placed in a children's facility — not jail. Typically, protective custody is for a very brief time to place them in a facility where the child can be reconnected with their parents or to take the child to the parents. If it is a medical situation, a child could be taken to a medical facility. Protective custody is a "safekeeping" arrangement. Mayor Dirksen advised he was surprised to learn that a law such as this was not already in place and indicated he supported the proposed ordinance. ORDINANCE NO. 06-14 — AN ORDINANCE AMENDING THE TIGARD MUNICIPAL CODE	Action riems (tollow up)
Transportation Financing Strategies Task Force Members Present: Gretchen Buehner, Chair; and Joe Schweitz Task Force Member City Engineer Duenas gave a brief staff report on this agenda item. About a year ago, the Transportation Financing Strategies Task Force recommended a local gas tax be implemented to finance projects. The City Council asked for a project to be identified that would likely be supported by the community. Since then, the Hall Boulevard/Highway 99W Project was started by the County. There is an opportunity at this time to do the Greenburg Road/Highway 99W/Main Street intersection, which has been discussed with City Council. Costs for this project were estimated and presented to the Transportation Financing Strategies Task Force. Members of the Task Force were introduced. A PowerPoint presentation on a proposed 3 cent gas tax was reviewed with the City Council and a copy is on file in the City Recorder's office. Transportation Financing Strategies Task Force Chair	
	term "protective custody" in response to a question from Councilor Wilson. Some cities would make violation of the truancy ordinance an offense, which would technically give a child a criminal history. Protective custody is a non criminal holding that allows police officers to take custody of a youth, but not place them under arrest. This is used in circumstances including run-aways or if a child is found in a dangerous situation. If the child is not with a parent in a dangerous situation, then the child can be placed with the parent or guardian. In some cases, the child is in a dangerous situation with the parents and in that case the child is placed in a children's facility – not jail. Typically, protective custody is for a very brief time to place them in a facility where the child can be reconnected with their parents or to take the child to the parents. If it is a medical situation, a child could be taken to a medical facility. Protective custody is a "safekeeping" arrangement. Mayor Dirksen advised he was surprised to learn that a law such as this was not already in place and indicated he supported the proposed ordinance. ORDINANCE NO. 06-14 – AN ORDINANCE AMENDING THE TIGARD MUNICIPAL CODE TO ADD A NEW CHAPTER – 7.38 – TRUANCY Transportation Financing Strategies Task Force Members Present: Gretchen Buehner, Chair; and Joe Schweitz Task Force Member City Engineer Duenas gave a brief staff report on this agenda item. About a year ago, the Transportation Financing Strategies Task Force recommended a local gas tax be implemented to finance projects. The City Council asked for a project to be identified that would likely be supported by the community. Since then, the Hall Boulevard/Highway 99W Project was started by the County. There is an opportunity at this time to do the Greenburg Road/Highway 99W/Main Street intersection, which has been discussed with City Council. Costs for this project were estimated and presented to the Transportation Financing Strategies Task Force. Members of the Task Force were

Agenda Item	Discussion & Comments	Action Items (follow up)
	for approximately two years to look at financing	
	possibilities for transportation projects given the fact	
	that gas tax revenues have been relatively flat. The cost	
	of construction continues to go up. The	
	Transportation Financing Strategies Task Force made a	
	presentation to the City Council about a year ago	
	recommending a local gas tax as probably the most	
	fiscally prudent and logical method of raising a	
	relatively small amount of money that could be used for	
	a specific project. Ms. Buehner noted the City Council	
	asked the Task Force to come up with a project.	
	Ms. Buehner said the MSTIP project for Hall	
	Boulevard is being engineered. The Task Force put	
	together a proposal to add an additional turn lane	
	coming from Greenburg Road to 99W that would	
	separate the through and left-turn traffic. In addition	
	the eastern-bound lane on 99W would be extended	
	back beyond Main Street to allow easier right turns off	
	of 99W onto Main Street. A separate left turn and	
	through lane would be added for traffic coming from	
	Main Street, turning onto 99W. It looks as if this	
	project would be relatively cost effective and within the	
	amount of money that could be raised with a local gas	
	tax. This is also the project reviewed by DKS and	
	OTAK and presented to the City Council.	
	o 1111 and presented to the City Council.	
	Ms. Buehner said that, as the Task Force had	
	previously recommended, they were looking at the gas	
	tax being modeled after the MSTIP process that has	
	been so successful in the County. The funds from the	
	gas tax would be used for a specific project. The tax	
	would sunset in five years unless the City Council	
	decided to extend it based on another project or series	
	of projects. The gas tax would not raise sufficient	
	funds to do a lot of projects. It will be an additional	
	resource to do one or two very specific projects within	
	a given time. Ms. Buehner said it would be clear as to	
	the timing, the project and the amount of money for	
	the project. In looking at nearby jurisdictions,	
	Multnomah County has a much higher gas tax;	
	therefore, the gas in Tigard is generally less expensive.	
	Ms. Buehner said she did another survey around our	
	area. A year ago, the variation between the 14 gas	
	stations in Tigard was approximately 23 cents; it is now	
	about 32 cents. The amount of the gas tax will not be	
	that visible. Task Force Member Schweitz noted his	
	support to go forward.	
	Councilor Woodruff noted he appreciated the work the	
	Transportation Financing Strategies Task Force has	•

Agenda Item	Discussion & Comments	Action Items (follow up)
	done. From a recent citywide survey, it is very clear	P)
	that traffic is the No. 1 concern that people have – and	
	99W is the No. 1 problem with traffic. The proposed	
	projects would have some effect on the concern and	
	problem identified. Councilor Woodruff said the only	
	question he had was what have the service station	
	owners said about this prospect? Ms. Buehner	
	responded that the Task Force will need to survey the	
	service station owners. She said she contacted the state	
	organization for service station owners and they would	
	prefer that there be no tax. City Engineer Duenas	
	noted it is difficult to find people who are	
	"accountable" working at the gas stations; "these are	
	absentee owners." City Engineer Duenas said efforts	
	would be made to contact the service station owners.	
	Mayor Dirksen said that perhaps by bringing the issue	
	forward, service station owners will come forward.	
	Ms. Buehner pointed out that gas station owners need	
	to get their customers into their stations. The more	
	congestion that there is along 99W, Greenburg, etc.,	
	the less people there are likely to be to drive down the	
	streets – they will look for other ways to travel. If the	
	street is made better, she thought it would be "win-	
	win" situation both for the driver and the businesses.	
	She noted the timing issue with the Hall project going	
	forward and it is possible that costs for the gas tax	
	project could be reduced if it is done at the same time.	
	Mr. Schweitz commented that the projects identified	
	will improve the traffic situation and anticipates that we	
	will gain citizens' respect as the City works towards	
	resolving the traffic issues. The Task Force supports	
	going forward to "get something going."	
	To company to a superior Co. Co. 11 NV. 1 CC.	
	In response to a question from Councilor Woodruff	
	about process, Assistant City Manager Newton advised	
	the next step will be for the Task Force to contact gas	
	stations and discuss the proposed tax. City Engineer	
	Duenas said a proposed ordinance will be brought back	
	to the City Council for a Workshop discussion. He	
	advised they will likely recommend an aggressive	
	timeframe and targeting early October for City Council	
	consideration. Councilor Wilson, who will be leaving	
	office the end of this year, said that as a member of the	
	Transportation Financing Strategies Task Force, he	
	would like to be able to vote on this ordinance.	·
	Ms. Buehner also noted we did not want to miss the	
	opportunity of coordinating the gas tax project with the	
	County project at Hall/99W.	
	County project at Hall/99W.	

Agenda Item	Discussion & Comments	Action Items (follow up)
	Councilor Wilson said he enthusiastically supports the gas tax. He said his only concern is whether three cents is enough. At one time, it was calculated that 30 million gallons of gasoline are sold within the City annually. City Engineer Duenas noted the estimate was derived by reviewing what other cities have experienced and then going mid-range for anticipated revenue.	
	Mr. Schweitz noted the station owners don't collect the tax at the station. The tax is collected by the wholesaler. Everyone using the roads will be helping to pay for the projects. While he would rather not have another tax, he thinks people will stand behind it because everyone has been talking about the traffic problems for years.	
	Ms. Buehner reiterated funds would be dedicated to a particular project. This addresses a City Council goal. City Engineer Duenas said that rather than wait for the Highway 99 study to be completed, this obvious project would complement the whole 99W project and provide	
	Mayor Dirksen said there is a case where we have Task Force members who have become educated into the process, it almost turns into a situation where you have the "choir preaching to us." This does not necessarily mean that the "man on the street" will agree with this but instead will say that it's another opportunity for the government to put its "hand in my pocket." Mayor Dirksen said he thought there were many good arguments that make sense for a gas tax. This type of tax would spread the burden not just to City of Tigard residents but also to those who use our streets. If this were just coming to the City Council as an ordinance now without any public input, there would be no way he could support it. But, he was in favor to take it from this point, gather more information, and go through a public process. In the end, it might be that he is not in favor of the ordinance. Mayor Dirksen said that we need to move forward from this point through the process to determine if there is support for it. He recommended as part of the public process to have at	
	least two public hearings. Councilor Wilson agreed with Mayor Dirksen and further suggested that the gas tax proposal and the project be viewed as one thing: "This is the project and this is how we are going to pay for it."	·

Agenda Item	Discussion & Comments	Action Items (follow up)
	Compiler II . II . I	
	Councilor Harding said there is a need to have all of the	
	electorate looking at one project. She said we still need	
*	to try to think of what direction Washington County	
	might be taking as far as a gas tax. It is still on the table	
	for the County. Councilor Harding gave some	
	information, based on a scientific survey of County	
	residents. Most believe that funding should be sought	
	to cover the anticipated debt between system use and	
	available funding. She said 46 percent of the	
	respondents recommended making up some of the	:
	shortfall and 35 percent recommended making up all of	
	the shortfall. Ten percent of the respondents were	
	opposed to seeking additional funding for	
	transportation, but 60 percent believe there is already	
	too much funding and 40 percent believe allocation of	
	current funds should be shifted generally transit to	
	roads or vice versa. Councilor Harding confirmed for	
	Mayor Dirksen that the "40 and 60 percent" was of the	
	10 percent referred to above. Several people identified	-
	fees relating to new development as most attractive;	
	however, she said this isn't likely to happen and added	
	that new people are paying the "lion's share." People	
	would consider benefits of a proposed funding package	
	along with a proposed funding source to determine	
	whether or not it is attractive. Councilor Harding said	
	this is exactly what we are talking about. County and	
	City governments need to coordinate on any efforts on	
	any funding initiatives, which is important because you	
	do not want to have two gas tax votes on the ballot.	
	However, Councilor Harding noted there has been a generalized consensus among other cities in	
	Washington County that they would prefer it if	
	Washington County does not do a gas tax because local	
	revenues generated would serve cities better than if it	
	was applied throughout the County. The County is still	
	working on a formula for distribution among cities.	
	Councilor Harding said, "that we need to keep in	
	mind as wego forward with anything like thiswe	
	need to make sure we are coordinating and notdoing	
	the same thing twice." She again noted the importance	
	of sending representatives to Washington D.C. to lobby	
	for transportation needs in this area as well as	
	continuing to speak up for "our corner of the County."	
	Mayor Dirksen noted his appreciation for Councilor	
	Harding's work on the WCCC. He noted Councilor	
	Harding made a good point about the need, through	
	this process, to continue to coordinate with the County.	
	The County has asked us the question, "Are people	
	more interested in a local tax, or a County taxwe	
	need to make sure we keep them apprised of what we	

Agenda Item	Discussion & Comments	Action Items (follow up)
	are doing here as well." Councilor Harding noted the need to keep track of the history of that Committee to maintain good representation of this area of the County.	
	Councilor Wilson said another thing to consider is that Tigard has the burden of a major state highway running through our community – the Highway 99 strip – and its legacy, which is the downside. The good side is we have more gas stations and the most people. It is not fair for us to bear this burden without also benefiting from the fact that we have these gas stations. Insulated communities off of these strips don't have gas stations. In some ways, it is really only fair for us to go our own way on this issue.	
	Councilor Harding said that Mayor Drake wasn't excited about another MTIP because he felt that Beaverton was contributing more than they were getting back.	
	City Engineer Duenas said that studies have shown that about 50 percent of the traffic is regional traffic. It will not be just Tigard residents who will be asked to pay for the proposed intersection improvements.	
	Councilor Harding noted that people do not realize they can take I-5 to the Salem Parkway to the coast.	
	Ms. Buehner said there is also a need to make sure the citizens understand this is a project where the City can coordinate with the County and ODOT and also save some money by combining efforts on the two projects. Ms. Buehner advised that the Transportation Financing Strategies Task Force requests that they go forward with its plan and recommendations and come back to the City Council with a draft ordinance in late October. Mayor Dirksen said he heard general support for the process in moving forward to see where this leads us. He said he thought we would be remiss to stop it at this point and not follow through to see what we will find at the other end. Mayor Dirksen noted this would take selling to the public as well as the gas station owners and the Council will be looking to the citizen Transportation Financing Strategies Task Force members to be the "front-line soldiers" to get the word out.	
	Councilor Woodruff noted the past recommendation to identify the problem, identify solutions – paying for it with the users who are "creating the problem." This	

Agenda Item	Discussion & Comments	Action Items (follow up)
	is all a package with a sunset provision.	
·	Mayor Dirksen asked City Council if there was general support to move forward with the process. No objections were raised.	
	Assistant City Manager Newton said a <i>Cityscape</i> page could be devoted to this matter.	
10. Code Amendments to the Intergovernmental Agreements with Washington County (Urban Planning Area Agreement and Tigard Urban Services Agreement)	Community Development Director Coffee presented the staff report on this item. This is a request by Washington County as they have proceeded with the petition to incorporate a city on Bull Mountain. The County staff has identified potential legal barriers with the Tigard Urban Service Agreement, which identifies Tigard as the ultimate provider of urban services in the urban services boundary in the unincorporated area, and the Urban Planning Area Agreement, which spells out how the area will be planned for the eventual urbanization with Tigard. As the agreements now read, there is a potential legal challenge to the incorporation of Bull Mountain because of inconsistencies. The County has asked the City if it would amend the agreements to indicate that should a city be incorporated within the urban services area, the City would be agree to amend the document to reflect that reality. Community Development Director Coffee advised that in previous communication with the County, we indicated we would be willing to do that. He referred to a letter from Mayor Dirksen, which was transmitted to the County on July 25, 2006. Councilor Wilson said it appears that the amendments have been written so that if Bull Mountain were to incorporate, this territory would be withdrawn from the existing agreements; however it doesn't terminate the agreements. Community Development Director Coffee affirmed the agreements would not be terminated. Councilor Wilson said it seems that there has been a "sea change" in the last six months in the thinking about the unincorporated areas of the County in general, which is independent somewhat from a Bull Mountain incorporation proposal. He said he wondered	Motion by Mayor Dirksen, seconded by Councilor Harding, to approve the proposed amendments and authorize the Mayor to sign the amended agreements. The motion was approved by a unanimous vote of Council present. Mayor Dirksen Yes Councilor Harding Yes Councilor Wilson Yes Councilor Woodruff Yes
	if it would make sense sometime near this juncture to reevaluate the entire agreements. Councilor Wilson noted the agreements are required, to some degree, by state law. This seems to be a worthy endeavor regardless of the outcome of the election to take up this	
	issue with the County.	

Agenda Item	Discussion & Comments	Action Items (follow up)
	Community Development Director Coffee responded to Councilor Wilson that this could be done. Mr. Coffee said this could be brought back before the City Council in the future with an overall assessment of the agreements. Community Development Director Coffee said he is not sure whether these agreements apply to Metzger and an area near King City; Assistant City Manager Newton said staff will need to review these agreements.	
	Community Development Director Coffee clarified that the proposed amendments before the City Council tonight were drafted by the County. Mayor Dirksen noted the amendments address Bull Mountain specifically.	
	Mayor Dirksen said he assumes that if the incorporation measure were to fail, then these amendments would "disappear." Community Development Director Coffee said the amendments would remain; however, they would not be relevant because they are applicable only if a new city is established. The City Council would not have to revisit the amendments for another decision.	
	Mayor Dirksen said that, "It is perhaps beyond ironic that we be considering this tonight, when today was the day that the County made its final decision to place the incorporation on the ballot in November. And, in doing so, ignored the City of Tigard's request that cityowned and controlled property be removed from that boundary. As was noted earlier, the City's refusal to address these agreements could, in effect, legally stop	
	the incorporation effort. The City would also be able to do so by claiming that the incorporation of the new City would place a burden upon the City of Tigard. We could also do so by appealing the boundary decision to Metro, which would stop the process at the present point, which would cause the deadline to be missed and it would not be able to be on the ballot in November. The City has that power at this point and has had it throughout the process. On the other hand the Council has commented that in general we are in favor	
	of the incorporation. In the face of this decision with regard to the boundary, it makes our cooperation more difficult. But, I think it is in our long-term best interests, and the best interests of all of the people involved, that we do not react in that way to cause that failure and that we move forward on the course that we previously told the County that we would take and that	·

Agenda Item	Discussion & Comments	Action Items (follow up)
	we would agree to the changes in the agreements. It can sometimes be difficult to stay on the high road, when you feel like you may be the only one that's there. But, I think that we need to retain that position regardless."	
	Councilor Wilson thanked the Mayor for his statement. He said that one of his main concerns is the ability to provide park land in his neighborhood. The County's decision makes it more difficult for the City of Tigard; however, he agreed that the City Council should not stop the process.	
	Councilor Woodruff said the amendments appear to be technical, but it is another indication of the City's efforts to continue to be a good partner with the County. He added that he was disappointed with the decision that the County made about the boundary.	
Adjournment	The meeting adjourned at 10:07 p.m.	Motion by Councilor Woodruff, seconded by Councilor Harding, to adjourn the meeting.
		The motion was approved by a unanimous vote of Council present.
		Mayor Dirksen Yes Councilor Harding Yes Councilor Wilson Yes Councilor Woodruff Yes

\bigcap	
Catherine Wheatley, City Recorder	
Catherine Wheatley, City Recorder	

Attest:

Mayor, City of Tigard